

FCO 7/1449

**Talks on Latin America
between Britain and
United States of America
(1970)**

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FILE No. **AL 2/2**

HPW

00003

25 MAR 1970
FROM THE WARDEN.

~~Atk.~~ M. J. V. P. a.
American Dept. for info.
copy - BU to Lord Chalfont.
26/3

ST. ANTONY'S COLLEGE,
OXFORD.
TEL. COLLEGE 59651.
TEL. LODGINGS 57421.

9

24th March, 1970.

Dear Lord Chalfont

I am writing to thank you for your very generous gesture in entertaining Bronheim. I hope that his visit was of some use to your officials. I find his views very stimulating and I think in the long run they will have some influence on American policy. I think he really feels that America should stage a retreat in Latin America, and above all treat it as it would treat any other bloc of countries, abandoning the idea that it has some special responsibility or interest in the area. He was, for instance, particularly interesting about strategic interests in the Caribbean; he does not think the Panama Canal of great importance, and that it would be cheaper and politically more safe for the United States to build up the handling capacity of its western ports. He almost seems to think that the Panama Canal is maintained for the exclusive benefit of Ecuador, Peru and Chile!

I do hope that if you are down here at any time you will not hesitate to propose yourself for luncheon or dinner in the College.

Again many thanks for your kindness.

Raymond Carr
Raymond Carr.

RECEIVED IN
REGISTRY No. 18
31 MAR 1970
AL 2/2

Rt. Hon. the Lord Chalfont, O.B.E., M.C.
Foreign and Commonwealth Office,
London, S.W.1.

LAST PAPER

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AL

8



American Department,
Foreign and Commonwealth Office
London S.W.1

20 March, 1970.

(AL 2/2)

Dear Williams,

41 AL2/2(69)

Visit of Mr. Bronheim

Would you please refer to correspondence ending with your letter to Charles Wiggin 68/92 of 5 December (not to others) about the proposal that we should hold a working lunch for David Bronheim, the Director of the Centre for Inter American Relations, New York. Bronheim called on Lord Chalfont on 13 March and was afterwards the guest at a small working luncheon. We found him stimulating.

U.S. Policy towards Latin America

2. Bronheim felt that the Administration had not yet formed any very clear views on their Latin American policy. They were, of course, under pressure from the Latin Americans, and the President's speech of 31 October was a holding exercise. He thought that any new lines would not become apparent until the new foreign assistance bill was submitted; and this in turn would depend in part on how far the Administration endorsed the recently published Peterson Report on foreign aid.

Cuba

3. Bronheim thought that Cuba at present played comparatively little part in United States thinking on Latin America; and this disinterest appeared to be reciprocated by Castro. But this mutual boredom would not be prolonged for ever. He had recently been visited by an official of the Cuban delegation to the United Nations, who was clearly seeking to use him (Bronheim) as a pipeline to the United States Government. Bronheim had said that he could not oblige. However, in ensuing conversation the Cuban had commented that his government's assumption that foreign trade could be satisfactorily and indefinitely channelled to Western and Eastern Europe was an illusion. Cuba and the United States were natural trading partners and sooner or later this fact of life would assert itself. Cuba was now bound to the Soviet Union by oil. But things might change after delivery of the three tankers now under construction for Cuba in Eastern Europe!

4. To a question about the suggestion (most recently from the Chilean Foreign Minister and from Dr. Williams, Prime Minister of Trinidad at the IA+ECOSOC conference in Caracas) that Cuban ostracism from the Inter-American system should be ended, Bronheim replied that he thought that Latin Americans would be happy to make such noises, so long as they thought that the U.S. was unlikely to respond. If there were signs of a thaw in United States/Cuban

/ relations,

A.J. Williams, Esq.,
WASHINGTON.

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relations, they might well backpedal. For a start, Peru and Mexico and others were doing well out of their share of the Cuban sugar quota, and anything which could lead to its eventual restoration would be unwelcome to them!

Yours ever,

(J.A. Robson)

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E.W.M. Magor, Esq., CMG, OBE,
Board of Trade.

C.C. Lucas, Esq.,
H.M. Treasury

H.G.B. Lynch, Esq.,
ECGD.

G.J. MacGillivray, Esq.,
Bank of England.

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Lord Chalfont (7)

Mr. Renwick

Visit of Mr. Bronheim

I attach a draft letter to Mr. Williams in Washington based on Lord Chalfont's conversation at the F.C.C. with Mr. Bronheim on 13 March, which you may wish to clear with Lord Chalfont.

J. Robson

(J.A. Robson)
American Department
18 March, 1970.

Re type pt JR 19/3

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RECEIVED IN
REGISTRY No. 18
17 MAR 1970
AL 2/2

C. (6)
13/3

Mr. Renwick

Mr. David Bronheim

Mr. David Bronheim, Director of the Centre for Inter American Studies, New York, is calling on Lord Chalfont on Friday, 13 March at 12.30 p.m. accompanied by Professor Raymond Carr, Warden of St. Antony's College, Oxford. After a short talk, Lord Chalfont and his visitors will go on to the Hyde Park Hotel for luncheon. *A guest list is attached.*

2. The original proposal for a call on Lord Chalfont came from Professor Carr; the Embassy in Washington agreed that it would be worth-while. David Bronheim was Deputy U.S. Co-ordinator of the Alliance for Progress in the State Department/A.I.D. from 1965-68 with the rank of Deputy Assistant Secretary. He is a lawyer and previously worked as Assistant General Counsel in A.I.D. The Centre for Inter American Relations is supported by Rockefeller funds; it is probably the leading U.S.-Latin American organisation in the United States.

Mr. Bronheim is a liberal. He has no particular standing in the present Administration but he is close to Governor Rockefeller, whom he accompanied on his Latin American tour in the second half of last year, and will have had a hand in shaping the Governor's Report, which has the general blessing of the Nixon Administration.

3. Mr. Bronheim's call gives an opportunity to take a reading on current Administration policies towards Latin America. The guidelines for these are set out in President Nixon's address of 31 October to the Inter American Press Association (Washington telegram No. 2985). It would also be useful to

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/seek

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seek Mr. Bronheim's views on the Rockefeller Report on Latin America published on 10 November (Washington telegrams Nos. 92 and 93 Saving). So far the Administration does not appear to have developed any particular new policy lines towards Latin America. The field in which the Latin Americans have been pressing the United States most strongly is that of trade preferences. The Administration is committed to seeking the early establishment of a world-wide system of generalised trade preferences for all developing countries. In introducing the Rockefeller Report, President Nixon ~~has~~ stated that if, however, this cannot be achieved within a reasonable time, the United States would consider alternative action to ensure that the Latin American nations would have preferential access to the U.S. market. The Latin American countries for their part formulated their case for special preferences in the U.S. market at the Ministerial Meeting of the Special Commission on Economic Affairs for Latin America in May 1969 (the Consensus of Viña del Mar).

4. There have also been signs ^{recently} that some of the Latin American countries are not willing to accept indefinitely the exclusion of Cuba from the American system. It would be worth enquiring how Mr. Bronheim would expect the Administration to react to this development.

5. I submit speaking notes.

J.A. Robson
 (J.A. Robson)
 American Department
 11 March, 1970.

PAB 18/3

c.c.
 Mr. Hankey

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56

Call of Mr. D. BronheimSpeaking Notes

We are interested in the attitude of the Nixon Administration to Latin America. To what extent does the President's speech of 31 October represent a new departure?

The President's speech emphasises economic affairs, and there is little reference to political change. Does this mean that the present Administration is less concerned about political evolution in Latin America than was the Kennedy Administration in the days of the Alliance for Progress?

The President stated that he would raise the post of Assistant Secretary for Inter American affairs to Under Secretary level. Is there any real significance to this?

The Administration seems to be anxious to meet so far as possible Latin American demands, formulated at Viña del Mar and elsewhere, for trade preferences in the U.S. market. Is this practical politics and would Congress enact the necessary legislation?

You accompanied Governor Rockefeller on his stormy tour of Latin America last year. I should be interested to learn how the Report is affecting Administration thinking. I was struck by the very cautious (and almost sympathetic) line taken in the Report to military régimes in Latin America. Did you conclude that military governments, perhaps of a nationalist progressive type (e.g. Peru), are something we shall have to live with for some time?

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At the recent meeting of the Inter American Economic and Social Council at Caracas Dr. Williams, the Prime Minister of Trinidad, raised the question of a possible end to the exclusion of Cuba from the Inter American system. The Chileans and others have been making similar noises. How seriously does the State Department rate this change of sentiment, and how do you think they will react to it?

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W6

Guest list for the Luncheon in honour of Mr. David Bronheim, Director of the Centre for Inter-American Relations, New York on Friday, 13th March, 1970 in the Knightsbridge Suite at the Hyde Park Hotel, 66 Knightsbridge, S.W.1.

Informal

12.45 for 1.00 p.m.

Host The Rt. Hon. The Lord Chalfont, PC, OBE, MC

Minister of State for Foreign and Commonwealth Affairs

Guest of Honour

Mr. David Bronheim

Director of the Centre for Inter-American Relations, New York

Guests

Mr. Ben Whitaker, MP

Parliamentary Secretary, Ministry of Overseas Development

Professor Raymond Carr

Warden of St. Antony's College, Oxford

Mr. S.M. Mackenzie, CBE, DSC

Director-General, Canning House

Mr. C.C. Lucas

H.M. Treasury

Mr. D.M. Smith

Caribbean and Latin American Department, Ministry of Overseas Development

The Hon. H.A.A. Hankey, CMG, CVO

Assistant Under-Secretary of State, Foreign and Commonwealth Office

Mr. J.A. Robson

American Department, Foreign and Commonwealth Office

/Suggested Seating Plan

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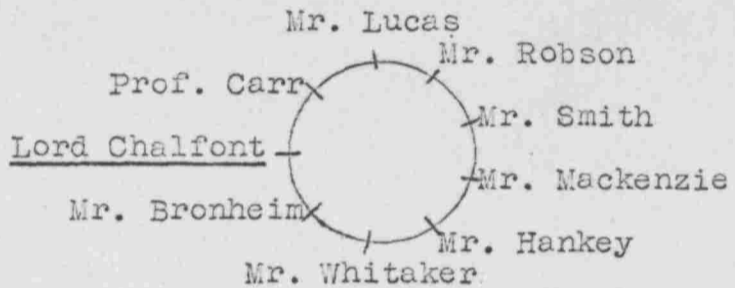
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Suggested Seating Plan



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American Department

(AL 2/2)

5 March, 1970.

As you know, it has now been arranged that the meeting between Mr. David Bronheim and yourself and Lord Chalfont should take place on Friday, 13 March.

Lord Chalfont will have been out of town during the days previous and will only return to London in the second half of the morning of the 13th. I am writing, therefore, to ask if you and Mr. Bronheim could call on Lord Chalfont in the Foreign and Commonwealth Office at 12.30 p.m. on the 13th for a brief talk. Afterwards Lord Chalfont and yourselves would go on to the Hyde Park Hotel where you will be joined by a few other guests for luncheon. I hope this is convenient.

(J.A. Robson)

Professor Raymond Carr,
St. Antony's College,
OXFORD.

P.A.G. 18/3

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(4)

M. James 25/2

Reference AL 2/2

Mr. Brookfield
Personnel Services Dept.

Mr. David Bronheim, Director of the Centre for inter-American Relations in New York, is visiting Britain in March. Mr. Bronheim was an adviser to the Kennedy Administration on Latin American affairs, and is in good standing with the present U.S. Administration. Mr. Bronheim will be calling at the Foreign and Commonwealth Office for an exchange of views with officials, and Lord Chalfont has expressed the wish to host a small working lunch for Mr. Bronheim (to be held on Wednesday, 11 March, at the Savoy Hotel at 12.45 for 1 o'clock).

2. I hope you can agree that the cost of this luncheon could be met from the Departmental Entertainment Fund (this lunch seems to fall within the scope of DSP Vol. 22 Chapter 9(d)). I attach an application form embodying a draft guest list (but invitations should not be issued until the list has been cleared with Lord Chalfont, who may wish to propose changes). The fact that it is to be a working lunch is the justification for including a fair number of officials.

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6 MAR 1970
AL 2/2

Charles Wiggan

(C.D. Wiggan)
American Department
24 February, 1970.

Copies to:
Mr. Renwick
Mr. Moore (IAD)

Mr C.D. Wiggan

Mr. Renwick
Mr. James
P.S.B.

Agreed
RGW James 26/2

Mr Wiggan

*I am reliably informed that
the cost of giving a lunch at the*

/Savoy,

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Survey, including winter and summer changes,
 works out at about £5 per head.
 I am sure that Lord Chelmsford will wish to
 ensure that the expenditure is kept to
 the minimum compatible with what
 the occasion requires but should in
 the circumstances be glad if you
 could see your way to increasing the
per capita allowance on the proposal
 from to bring it into line with
 the estimated cost.

J. H. G. G. G.
 26/ii

Mr. Wotton

We spoke. If you would arrange
 for the proposed grant list to be
 approved by the Minister who will
 host the lunch on behalf of Lord
 Chelmsford, I will put the issue of
 the invitation in hand.

J. H. G. G. G.
 26/ii

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Lord Chalfont.

We have been able to re-arrange the lunch for Mr. David Brampton for Friday 13 March. We will want to Private Office that you will. Therefore, with the Secretary of State's lunch on that day.

2. I should be grateful if you would approve the attached guest list (Copy A).

R. H. H. H.
27/2

C

27/2

Lord Chalfont has seen and approved the guest list. He would like Mr. Adam Watson of British Leyland to be invited also.

He has been included in guest list and Mr. Ben Whittaker from ODM.

20/6 2/3

J. H. H. H.
2/3

27/2

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Reference Ephemeral

MR James.

I should be grateful if you would ARRANGE payment of the attached bill from GHF. The guest list is flagged at 'A' and your agreement to pay for this luncheon at 'B'.

B. Mitchell.
IAD visits.
21/5/1970.

~~Mrs Howard~~ *mmw.*

Per pay

R G W James

Account paid & sent to Finance Dept 29/5/70. amount £57.14.9 *mmw. 29/5/70*

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6 MAR 1970
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Home Section,
Personnel Services Department

DIPLOMATIC SERVICE ENTERTAINMENT FUND

Request for authority for entertainment to be charged to public funds.

1. Department: Minister of State/American Dept.
2. Name of Host: Lord Chalfont
3. Type of Entertainment: Lunch on 13 March, 1970. *Englishbridge Suite Hyde Park Hotel 12.45 for 100*
4. Occasion, or reason for entertainment: in honour of Mr. David Bronheim
5. List of guests showing occupations:

Mr. David Bronheim	Director of the Centre for Inter-American Relations, New York
Professor Raymond Carr	Warden, St. Antony's Coll, Oxford.
Mr. Philip Mason, CMG	Director, Institute of Race Relations
The Hon. H.A.A. Hankey, CMG, CVO	Assistant Under-Secretary, Foreign and Commonwealth Office
<i>N</i> Professor H.C. Allen	Professor of American History, University College, London
Mr. C.C. Lucas	H.M. Treasury
<i>N</i> Mr. G.J. MacGillivray	Bank of England
<u>Reserves</u>	
Mr. D.M. Smith	Caribbean & Latin American Dept, ODM
Mr. J.A. Robson	American Department, FCO

The above entertainment is authorised as a charge to public funds within a limit of £ ~~25~~ per head.

Please attach this form to your claim for reimbursement.

RGW James
(Home Section, PSD)

25.2

PAJ 18/3

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Reference with -1/2.

Mr Chapman
I.A.D.

We spoke. I attach Ah 2/2 on which folio (43) refers. As I remember this was cleared on the telephone.

Flynn
26/1

Miss Mitchell

Please book No 1 Carlton Gardens for lunch on 11 March to be hosted by Lord Chalfont, ^(for 6-8 people) and return file to Mrs Flynn American Dept who will v.d.e. supply you with a guest list.

A Chapman
30/1

MR Flynn
(A.D.)

No 1 Carlton GARDENS is not available on 11 MARCH. I have booked the MUKADO Room at the SAVOY Hotel.

Patricia Mitchell
IAD visits.
5/2.

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1. Mr. Rebsall 12/19/70 (2)
2. E. L. ...
3. Mr. Flynn for action.

Mr. Wigin (American Department)

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REGISTRY No. 18
20 JAN 1970
AL 2/2

Cow
19/1

Mr. David Bronheim

Lord Chalfont, as you know, agreed to act as host at a Working Lunch for Mr. Bronheim during his visit to this country from 9-14 March. Professor Raymond Carr has suggested two dates, Tuesday, March 10 and Wednesday, March 11 and Lord Chalfont would prefer 11 March.

2. I should be grateful if the necessary arrangements could be made for a short talk and Working Lunch as proposed. I attach a copy of my letter of 16 January to Professor Carr.

hu

(M. L. Tait)
Private Secretary to Lord Chalfont
16 January, 1970

Copied to:

Mr. Moore (IAD)

PAS
1973

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END

ALP/2 (1)

Foreign and Commonwealth Office,
London S.W.1.

16 January, 1970.

Lord Chalfont has asked me to thank you for your letter of 5 January and to let you know that the more convenient date for the Working Lunch which we are to arrange for David Bronheim would be Wednesday, 11 March.

We shall let you have the details of the arrangements for the lunch nearer the time.

With best wishes,

(M. L. Tait)
Private Secretary to Lord Chalfont

Professor Raymond Carr
St. Antony's College,
Oxford.

PA 2/8/3

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END

ALD/2 (1)

Foreign and Commonwealth Office,

London S.W.1.

16 January, 1970.

Lord Chalfont has asked me to thank you for your letter of 6 January and to let you know that the more convenient date for the Working Lunch which we are to arrange for David Bronheim would be Wednesday, 11 March.

We shall let you have the details of the arrangements for the lunch nearer the time.

With best wishes,

(H. L. Tait)
Private Secretary to Lord Chalfont

Professor Raymond Carr
St. Antony's College,
Oxford.

PAJ 2/8/73

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